What can the New Urban Agenda and Sustainable Development Goals do for cities?
17 April 2017, by Ralph Horne And David Adamson

The New Urban Agenda aims to shape sustainable and liveable cities, neighbourhoods and homes. Credit: AAP/Joel Carrett

Our cities are increasingly beset by a lack of affordable housing, inequality, lagging infrastructure – the list goes on.

To the rescue, we now have the New Urban Agenda and the Sustainable Development Goals (SDGs). But how can they help?

Responding to the urban century

Australia and 166 other countries agreed the New Urban Agenda at the Habitat III conference in Quito last October. The agenda frames global policy for cities and urban settlements for the next 20 years. Signatories will be measured against its objectives.

This historic agreement did not attract the same attention as the Paris climate agreement, yet it has similarly profound and linked potential. The Paris agreement will determine what action countries take on climate change, shaping policies on energy use and carbon production. The New Urban Agenda will aim for city sustainability, shaping our liveability, homes and neighbourhoods.

The agenda responds to the urban century. It recognises the growth energised by cities but also their spatial, social, cultural and economic inequalities.

Action is urgently called for to tackle inequality. The shift to cities hasn't reduced inequality. Instead, it has shifted poverty to cities and deepened inequality in the process.

Two key concepts of the New Urban Agenda are the "city for all" and the "right to the city". It also clearly links to Sustainable Development Goal 11, which aims to "... make cities and human settlements inclusive, safe, resilient and sustainable."

A lack of joined-up thinking

Three key problems beset our approach to cities. In principle, the New Urban Agenda and SDG 11 can help overcome these.

1) Policy siloes persist despite decades of rhetoric about joining up policy and programs. Housing affordability, planning and transport, economic development, public health and education, for example, remain remarkably siloed.

Transport policy rarely looks at employment and health impacts. Policy for providing affordable homes rarely examines the impact of employment and economic strategy on housing affordability. Promoting social cohesion and social inclusion is rarely considered in developing and delivering the education system.

Cities are intricate, entwined collections of people, plans and infrastructures. Throwing isolated and
disconnected solutions at complex problems is a recipe for failure, but it's one that is constantly repeated.

2) Governments not only typically divide their approaches to social and economic policy, they also have split responsibilities between levels of government. Separate ministers and departments deal with the very narrowly defined aspects of their portfolio.

In Australia, the policy separation between states and federal government magnifies the silo issue. Wide cracks between levels of government allow critical planning and policy decisions to be postponed for decades.

In this policy void, local and city governments often lead the way on issues of liveability, climate change mitigation, sustainability and social cohesion. However, many of the levers for change are above their reach. Those powers reside in state and federal governments.

3) Private sector, government and civil society interests remain fractured and opposed. Not enough attention is paid to negotiating common interests. Cities need capital but they also need to be liveable places for all citizens. New alliances are needed to reconcile needs and resources.

All the above problems are related to the overwhelming need for integration, which provides a common meeting point for a wide range of players to approach complex problems.

Not a task for government alone

Australia has no national housing or energy strategy. But both are critical to successful nations and cities.

The joined-up phrasing of the New Urban Agenda and SDG 11 offer an entry point. They provide a catalyst for integration in three critical areas:

- policy formulation to tackle multiple, connected problems;
- fresh attempts to develop integrated multi-level governance; and

- reframed governance across bureaucracy, business and civil society.

Shared ideals, objectives and delivery mechanisms linked to the New Urban Agenda are the first step. This has already led to the setting up of a multi-partner initiative to support sustainable urban development.

The New Urban Agenda is the product of many hundreds of urban scholars, mayors, policymakers and community voices. It provides an integrative policy framework that sets a broad direction toward better cities.

Planning for the future of our cities can no longer ignore growing social, economic and environmental issues. And these are all exacerbated by wealth and income inequalities. The task of reframing governance across bureaucracy, business and civil society must recognise the uneven resources across the city, and reconcile the interests around the table.

Signing the Habitat III declaration was easy. Implementing the New Urban Agenda is a challenge that government will not be able to meet alone.

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