

Does U.S. military training incubate coups in Africa? The jury is still out

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Military officers <u>overthrew Mali's government</u> in a coup d'état on August 18, 2020. Among the more worrying aspects of the coup is the fact that a number of the officers involved had <u>received foreign training</u>, most notably from the United States.



In fact, this was the <u>second time in eight years</u> that US-trained officers in Mali had launched a coup. To <u>paraphrase Oscar Wilde</u>, to lose one civilian government to a coup launched by foreign-trained officers may be regarded as a misfortune; to lose two looks like carelessness.

For many commentators with a strong sense of déjà vu, events in Mali reinforce suspicions of a link between US training and coups d'état.

But does US foreign military training provoke coups d'état? The short answer is we don't know. Until we know more, we should be skeptical of the blanket claim that it does.

Initial evidence, much cited by journalists, suggests a link.

Researchers Jesse Dillon Savage and Jonathan Caverley find that US foreign military training <u>roughly doubles coup risk</u> in recipient states. They argue, plausibly, that foreign training grants recipients credibility and power within the officer corps, which they can then use to rally officers against shaky civilian governments.

What commentators seldom note, however, is that this analysis is confined to just two US training programs. Yet the US has <u>some 34</u> different foreign military training programs involving partners in almost every country in the world.

Our <u>research</u> finds no relationship between US <u>military training</u> and coups, even when looking at "most similar" programs to America's International Military Education and Training program. Researchers at the <u>RAND Corporation</u>, a US think tank, also <u>analyzed the link</u> between US training and military coups in Africa. They too cast doubt on the link between the two.

And in a recent dissertation, post-doctoral fellow Renanah Miles Joyce



finds that, on average, US training in Africa reduced military involvement in politics and human rights violations.

Training and coups

There are other reasons to be skeptical of the foreign-training-causes-coups hypothesis. First, it should come as no surprise that Mali's coup plotters received US training. Between 1999 and 2016, US programs involved 2.4 million trainees in programs that cost over \$20 billion.

Officers in many countries embark on the security equivalent of global training pilgrimages through a transnational circuit of academies, exercises and maneuvers. This training is often the key to building a successful career.

Consider the curriculum vitae of Mali's coup plotters. <u>Early reports</u> suggest that Assimi Goïta, who heads Mali's junta, spent years training alongside US special forces, regularly participated in US Africa Command's multinational Flintlock exercises, attended an 18-day seminar in Florida, and <u>studied</u> at the American-German Marshall Center.

His colleagues, Colonel Malick Diaw and Colonel Sadio Camara, the coup's purported architects, were <u>allegedly</u> training at the Higher Military College in Moscow before returning to Bamako <u>in the days</u> <u>before</u> the coup.

For their part, German officials <u>admitted</u> that several coup plotters had been trained in France and Germany.

This might, at first glance, suggest a connection between foreign training and coups. But, in our view, it simply points to the ubiquity of foreign training in many modern militaries. In addition, because training seeks to



strengthen civil-military relations, it tends to occur in coup-prone countries like Mali. History suggests that coups tend to beget coups.

Foreign training may not have much of an effect at all. At one end of the spectrum, large-scale foreign training in Somalia, Iraq, or Afghanistan has met with failure and frustration. Jahara Matisek, an assistant professor in the Department of Military and Strategic Studies at the US Air Force Academy, has likened these foreign-trained forces to Fabergé eggs, "expensive and easily broken".

At the other end, many activities are limited to a handful of soldiers and last all of a few days. This makes it hard to conclude that foreign training alone triggers major changes in civil-military relations in recipient countries.

Political considerations

If we cannot make a general claim about the training-coup link, perhaps a link can be found in certain situations. For example, the kinds of training that are undertaken, and how training intersects with local political conditions.

Some <u>argue</u> that training focuses too much on technical and tactical expertise to the detriment of democratic norms and military professionalism.

Yet, precisely because improving civilian control of the military is a key objective, these democratic norms feature prominently in curricula. The trouble seems to be that it is difficult to <u>transplant norms</u>, as the US and European Union are learning to their detriment, after years of effort and tens of millions of dollars trying to reform Mali's security sector.

It's also the case that norms of military professionalism are ambiguous



and open to abuse. As Professor Risa Brooks <u>argues</u>, norms of professionalism in the US are not stopping American military personnel from involvement in politics. And Professor Sharan Grewal provides <u>evidence</u> that US officers' increasing politicization rubs off on their foreign trainees.

In the search for more effective security partners, the US and its allies have increasingly focused on elite units, including the special forces unit commanded by Mali's Colonel Goïta. While this intensive, long-term training can transmit skills, it's also at <u>risk</u> of encouraging the formation of praetorian guards that threaten democratically elected civilian governments.

Such training may indeed create a dangerous nucleus of discipline, competence and power at the center of an otherwise dysfunctional state. In other cases, as in Mali's neighbor Chad, foreign training of the authoritarian regime's elite forces may help to help defend the regime against coups.

We have heard a lot about foreign trainees in coups. We need to know a lot more about <u>training</u> in the coups that do not happen.

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