

Communities search for ways to live with growing fire threat

September 22 2019, by Anton L. Delgado and Dustin Patar



In this photo taken June 11, 2019, is a sign outside Shingletown, Calif. The town got its name from its heyday making wooden roofing materials. The wildfire-vulnerable town has two nicknames, Little Paradise and Gateway to Mount Lassen. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

Unless it's Sunday, Kelly Loew is steering her rusty red Jeep down the same mail route in Shingletown, as she has six days a week for the last seven years. But she delivers less mail these days as California's persistent wildfires drive residents away.

Last year, California experienced its deadliest and most destructive wildfire season. Shingletown, nicknamed Little Paradise, is one of the state's most wildfire-vulnerable communities.

Despite the National Interagency Fire Center recording federal fire suppression costs quadrupling since 1989, the damage caused by wildfires has increased fivefold.

"The fear is palpable," Loew said. "When I drive home through my neighborhood, I see tinderboxes everywhere."

According to data from the National Catastrophe Service, wildfires over the past decade have resulted in more than \$52 billion in insured losses across the country. Flames have burned nearly 49,000 structures across the U.S. since 2014, according to the National Interagency Fire Center. That's more structures lost than in the previous 14 years combined.

"We shouldn't be surprised that we're seeing not only our cities growing, but lots of people taking over what had been rural landscapes and making them an urban environment," said Stephen Pyne, a wildfire historian. "People like to live in lots of areas that are full of natural hazards and it's very hard in the American system to tell people they can't do what they want on their property."

This summer, the Woodbury Fire northwest of Superior, Arizona, burned close to 124,000 acres and prompted a mandatory evacuation of Roosevelt and nearby communities. It's the fifth largest wildfire in state history.

"My mind was on overload. I have to pack this, I have to pack that. ... Plus you have to pack your personal stuff," said Pat Spencer, a business owner in Roosevelt, Arizona. "Everybody was like, 'Why are you packing it up?' I said, 'Just to be safe, rather than sorry.'"



In this photo taken June 13, 2019, is Kelly Loew creating a defensible space around her home in Shingletown, Calif., by trimming pine branches and burning them in a pile. It's a common but dangerous practice in the forested community. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

Among her most important possessions: three figurines of angels

embracing firefighters. Spencer has six firefighters in her family. Three of them—her son, husband and nephew—spent more than a week battling the Woodbury Fire, which broke out June 8.

Last year, according to the National Interagency Fire Center, Arizona had 838 wildfires more than the U.S. state average, placing it among the top 10 in the nation. The data show that in the first six months of 2019, wildfires in Arizona have burned more land than was burned in all of 2018. Seven other states, including Alaska and Rhode Island, have shown the same trend.

Over the past three decades, the number of wildfires declared major disasters by the Federal Emergency Management Agency has been steadily growing, with 19 since 2009. Nearly 68% occurred in California, Colorado and Oklahoma; the others were in Texas, Washington, Tennessee and Montana.

The cost of wildfire recovery often falls to individual states. To get federal dollars flowing, the governor has to request a disaster declaration and FEMA must recommend it to the president, who can deny or approve it.

But while the number of wildfire disaster declarations has grown in the past two decades, only 16.2% of wildfires larger than 100,000 acres have been declared major disasters, which is about 0.002% of all wildfires in the past 20 years.

TINDERBOXES EVERYWHERE

"Being human means there's risk of some sort in your life," Loew said. "If you're looking for a quiet mountain town with a good community, a

good school and great people, this is the place to be. ... I don't know why people wouldn't want to live here."



In this photo taken June 7, 2019, most homes in Shingletown, Calif., are barely visible through the thick trees of Shasta County, California. The town got its name from its heyday making wooden roofing materials. The wildfire-vulnerable town has two nicknames, Little Paradise and Gateway to Mount Lassen. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

According to the U.S. Department of Agriculture's 2010 Wildland Urban Interface report, Shingletown is an intermixed community,

meaning housing and wildland vegetation intermingle, which increases wildfire risk.

The report shows over 39 million people across the country live in forested communities like Shingletown. More than half live in 10 states: Texas, North Carolina, Georgia, Pennsylvania, New York, California, Florida, Virginia, South Carolina and Alabama.

In California, more than 1.74 million residents live in such communities. Since the report came out in 2010, more structures have been burned in the Golden State than anywhere else in the United States.

The more than 41,000 burned structures in California is nearly 13 times more than the next state, Texas, which had 3,222 structures burned in the same time span.

"Fueled by drought, an unprecedented buildup of dry vegetation and extreme winds, the size and intensity of these wildfires caused the loss of more than 100 lives, destroyed thousands of homes and exposed millions of urban and rural Californians to unhealthy air," according to a February report by the California Department of Forestry and Fire Protection, known as Cal Fire.

More than 25 million acres of California wildlands are classified as under very high or extreme fire threat. The report blames "climate change, an epidemic of dead and dying trees, and the proliferation of new homes in the wildland urban interface."

Research by the University of Idaho in 2016 found that wildfires in the West have been made worse by higher temperatures associated with climate change. Warmer air has made forests drier, making vegetation more flammable and better wildfire fuel.

Shingletown, named after its historic production of wooden shingles, is considered vulnerable because of its average age of 61, its median household income of \$42,000—more than \$18,000 less than the national median—and its location in the foothills of the Cascade Range.



In this photo taken June 6, 2019, in the footprint of the 2018 Carr Fire, members of Cal Fire and the California National Guard grind dead vegetation to mitigate the wildfire risk in Shasta County, California. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

To prevent larger wildfires, Cal Fire plans to grind down vegetation. Its top priority project is to create defensible space, along Shingletown's

main road, State Route 44.

In a low-income community like Shingletown, not everyone can afford to create defensible space. Some simply burn the flammable brush, known as slash, in their yards.

"Every slash pile being burned has the potential of getting away," said Tom Twist, deputy chief of the Shingletown Fire Safe Council, which offers a program that gives residents access to a site to dump flammable vegetation. "We want to reduce the chances of what we call doorstep burn piles."

California Assemblyman Jim Wood said he's been working to find funding for wildfire prevention since wildfires in 2017 killed 44 people in Northern California, which until last year, were the most destructive in state history.

In November 2018, the Camp Fire in Butte County killed 86 people and destroyed close to 12,000 structures. That made it the deadliest wildfire since the 1918 Cloquet Fire, which killed more than 450 people in Minnesota.

Wood, a dentist by trade, volunteered with local authorities to use dental records to identify victims in Paradise. Less than a month later, he proposed Bill AB38, which would establish a \$1 billion fund meant to financially aid low-income residents to fireproof their homes. The bill passed but was stripped of funding.

"The legislative process is not perfect," Wood said. "But the commitment I have to trying to find a funding source ... to help people protect their homes isn't going away."

California's building code requires homes in fire-prone regions built

after 2008 to have fire resistant roofs and siding, and other safeguards. This year, a similar amendment was passed in Oregon, which had the sixth most wildfires in 2018. Both codes require homeowners to pay for it.



In this photo taken June 8, 2019, is Tom Twist, deputy chief of the Fire Safe Council in Shingletown, Calif. Twist says the dump site eliminates the chance of wildfire. "We want to reduce the chances of what we call doorstep burn piles." Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

In 2010, 40 million people in the country lived in forested communities,

approximately 1-in-10 Americans. But despite the risk of wildfires, building projects continue to be approved in areas still recovering from previous blazes.

FIGHT OR FLIGHT

Twist, of the Shingletown Fire Safe Council, said he sees this as his second war. He served two tours in Vietnam—first in the infantry, then in the air cavalry.

"There is a lot of correlation between warfare between humans and warfare between humans and the environment," he said. "When the fire comes ... it's chaotic for the first several hours until people settle in. It's the same in a firefight."

To control the chaos, Twist has been pushing to install SR-7 wildfire early-detection systems, which use infrared and optical cameras to detect growing wildfires.

"The Camp Fire is a prime example of what happens when you're dealing with inadequate information in a rapidly developing wildfire," he said. "If the SR-7 system had been deployed ... it would have detected the fire and it would have given the people of Paradise about an hour and a half more time to evacuate."

In June, residents of Roosevelt, Arizona, had a day's warning before they had to flee the Woodbury Fire.



In this photo taken June 21, 2019, hotshot crews return to their camps as smoke from the Woodbury Fire rises over the Superstition Wilderness in central Arizona. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

"We want people to be ready to go. If it's moving towards them, when we say go, we want them to grab their bags and get out of there," Dick Fleishman, a National Forest Service fire information officer, said the day before the June 20 evacuation.

Spencer spent five days working on her brother's yard waiting for the threat to be extinguished and the evacuation lifted. She was among the first to re-enter Roosevelt Estates.

"In the name of the Father, the Son, the Holy Spirit, Amen. Thank you, Lord, for protecting us, for protecting our homes. Thank you, Lord, for protecting our firefighters; without them our homes would not be safe," Spencer said. "There are just no words, but thank God we are home. There's no place like home. Amen."

As she prayed, Spencer's eldest son and nephew were still on the fire line.

PRESCRIBED POTENTIAL

David Rubalcaba, 56, has been working fires for nearly half his life. As a hotshot, his job was to rappel from helicopters into wildfires across the country. He did that until 2003, when a burning sequoia crushed his left hand in California.

Now, as the assistant fire management officer—or "burn boss"—for the Karuk Tribe in Northern California, Rubalcaba's job is to ignite and control prescribed burns. The forest management technique guides the destruction of vegetation that could fuel future wildfires.



In this photo taken June 26, 2019, a reflective mural of The Last Supper and three firefighter figurines were among the first things Pat Spencer unpacked after the mandatory evacuation over Roosevelt, Ariz., was lifted during the Woodbury Fire. Her husband, John, watches as she hangs up the mural. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

"I came to the realization one day that firefighting is the problem. I wanted to become part of the solution, and so I got into prescribed fire," Rubalcaba said. "Prescribed fire is the big thing now because it's the only solution to this catastrophic event we're having annually with fire."

For the first time since the 1920s, data from the National Interagency

Fire Center has recorded the amount of acreage being burned by wildfires increasing. Federal fire suppression costs quadrupled to nearly \$18.5 billion from \$4.5 billion 20 years ago.

In the same time span, wildfire damages have increased fivefold with more than \$52 billion in damages this last decade, according to the National Catastrophe Service, which analyzes disasters to assess risk management.

Last year, President Donald Trump signed an executive order pushing for federal land management and wildfire risk reduction, which said "post-fire assessments show that reducing vegetation through hazardous fuel management ... is effective in reducing wildfire severity and loss."

To better respond to wildfires, firefighting agencies divided the U.S. into 10 geographic regions. The Southern region leads the country with more than 25 million acres of prescribed fires in the past decade—twice the amount of the nine other regions combined.

According to the annual wildland fire summary and statistics report, for the past two decades the Southern region is one of only two regions that has had more land burned by prescribed fires than by wildfires. In 2018, four of the five states with the most wildfires were in the Southern region: Texas, North Carolina, Georgia and Florida. But none was in the top five for most land burned.

Research published this year by Crystal Kolden, a wildfire expert and professor in the department of forest, rangeland and fire sciences at the University of Idaho, shows that the region's use of prescribed burns "may be one of the reasons why the Southeastern states have experienced far fewer [wildfire](#) disasters relative to the Western U.S."

In 2018, California had the most amount of land burned and the second

most wildfires. The two regions that represent the state have burned roughly 2.4% of the Southern regions' total in the past decade.



In this photo taken June 12, 2019, David Rubalcaba, known as the "Burn Boss" of the Karuk Nation in Northern California, supervises all prescribed burns on tribal land. The former smoke jumper took the job after a burning tree crushed his left hand in 2003. "I came to the realization one day that firefighting is the problem. I wanted to become part of the solution, and so I got into prescribed fire," Rubalcaba said. Despite federal fire suppression costs quadrupling and an increase in employed firefighters, the damages caused by wildfires has increased fivefold. (Anton L. Delgado/News21 via AP)

"Fire is a driverless car," Pyne said. "It's barreling down the road

integrating everything around it and at some point, it may be a really sharp curve called climate change. Another point it may be a really tricky intersection called wildland urban interface. It may just be filled with road hazards leftover from logging or past fires.

"There is no fix to the fire problem. ... We have to live with it."

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Citation: Communities search for ways to live with growing fire threat (2019, September 22)
retrieved 3 May 2024 from <https://phys.org/news/2019-09-ways-threat.html>

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