

Wildfires are inevitable – increasing home losses, fatalities and costs are not

August 14 2018, by Max Moritz, Naomi Tague And Sarah Anderson



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Wildfire has been an integral part of California ecosystems for <u>centuries</u>. Now, however, <u>nearly a third of homes in California</u> are in wildland urban interface areas where houses intermingling with wildlands and fire



is a natural phenomenon. Just as Californians must live with earthquake risk, they must live with wildfires.

Shaped by ignitions, climate and fuels, wildfires are likely to become more frequent and severe with <u>climate change</u>. The 2017 experience of the largest and most damaging wildfires in California history, and ongoing destructive fires in 2018, provide a window of opportunity for learning to better coexist with <u>wildfire</u>.

But both governments and people tend to adopt only short-term responses that don't necessarily reduce risk effectively. For example, Interior Secretary Ryan Zinke, after visiting fires in California, <u>said</u> the solution to wildfire prevention is more <u>active management</u> to remove fuel from forests.

However, focusing on traditional approaches like fighting fires and fuels management alone can't solve the wildfire problem. Instead, California must become better prepared for inevitable fires and change how it develops future communities.

Climate change will make fires worse

For many decades, reducing ignitions was the focus of much public and government attention. Smokey Bear chided, "Only you can prevent forest <u>fires</u>." Indeed, ignitions play a role in determining when and <u>where fires occur</u>. However, whether ignitions translate into fires that spread to larger areas with substantial risks to human infrastructure depends strongly on weather and fuel conditions at the time.

State-of-the-art climate <u>projections</u> estimate that annual average daily temperatures are expected to increase by 3-5 degrees Celsius in the next few decades, increasing how fast fuels will dry out. In mountainous parts of California, increasing temperatures also cause snow to melt earlier,



<u>lengthening the summer fire season</u>. The number of days with extreme temperatures, when fire risks are especially high, is also expected to double by 2050.

Higher temperatures and drought combine to <u>create fuels that are dry</u> <u>and highly flammable</u>. Extreme rainfall events, which contribute to post-fire flooding, erosion and even debris flows, are also expected to increase in frequency and intensity. Taken together, these changes in climate are <u>likely to increase the length of the fire season</u>, fire size and fire severity, and the <u>impacts of fire for much of the state</u>.

Fuel management such as controlled burns, vegetation clearing, forest thinning and fire breaks can sometimes reduce fire severity and limit the size of fires. However, like taking vitamin C and exercising, which cannot completely prevent colds, fuel management cannot eliminate fires. Dry enough fuels and high enough temperatures and winds will spread fires. And fuel management need to be maintained over time, or vegetation regrows and reduces the effectiveness of such actions—often within five to 10 years.

The expense of fuel management can certainly be worthwhile if it uses best-available science to inform active management practices. Fuel management plans must also take advantage of advances in fire science to strategically inform where and how often to perform fuels management on different landscapes. But even well-designed fuel management will not eliminate fires, nor even severe fires and the substantial losses associated with them.

Right after fires is the time to make changes

Many of the largest and most destructive fire <u>have occurred in the last</u> <u>decade</u>. As of July 2018, the Mendocino Complex Fire is the largest fire in recorded California history. In 2017, the Tubbs Fire, the most



damaging California fire at that time, burned more than 5,000 structures. In response, the California state legislature is considering at least <u>57 bills</u> related to wildfire. Our research shows that this is typical; governments often respond to wildfire quickly and <u>decisively</u>.

But people and governments don't always respond in ways that reduce the risk most effectively. For example, our research shows that they place fuels management projects close to places that have had recent wildfires. These are often places at reduced risk of wildfire relative to places that haven't just had a wildfire.

And <u>our research</u> shows that responses to wildfire and other natural hazards tend to <u>reduce risks in the short rather than long term</u>. Moreover, most responses to fire are focused on suppression and fuels management, rather than also emphasizing other policy responses.

Strategies for living with wildfire

Addressing the wildfire problem will require policy solutions that reflect a shift in perspective from fighting to coexisting with <u>wildfire</u>. Here are some specific ways to achieve that goal:

• Reducing incentives to locate in the wildland-urban interface:
Local decision-makers need incentives to support safer and more
sustainable development, recognizing that fire is inevitable in
their communities. The relative lack of disincentives to develop
in risky areas – for example, expecting state and federal
payments for suppression and losses – ensures that local
decisions will continue to promote disasters for which we all pay.
And people must begin to pay the costs for living in fire-prone
landscapes. Rather than encouraging development by guaranteed
fire insurance and publicly funded fire suppression, we need to
ensure that prospective homeowners can make informed



- decisions about the risks they face in the WUI.
- Retrofitting existing housing stock: Homes often ignite and burn due to flying embers from a burning landscape far from the structure itself. There is a crucial need for <u>retrofits of existing structures</u>, such as replacing wood roofing and screening attic vents, which are cost-effective ways to reduce home losses.
- Creating more sustainable future development: Building new homes on fire-prone landscapes increases our exposure and the risk of losses. Future development needs to concentrate structures in the lower hazard portions of the landscape and avoid the highest hazard areas, as with other natural hazards. We can achieve safer spatial layouts for neighborhoods by, for example, including buffering with non-flammable features such as orchards, and ease the work of fire fighters by, for example, clustering homes.
- Improving evacuation planning, education and warning systems: Regardless of where people end up living, we will eventually be faced with evacuation due to inevitable wildfires. Evacuation planning can begin with spatial land use planning that accounts for multiple exit routes and ease of access. But it must extend to early education about evacuation. People must know in advance how to respond to wildfire, and evacuation-warning systems must be robust by having, for example, redundant technologies. Warning and education must also address the many consequences of fire beyond home and infrastructure loss, including health impacts of exposure to smoke, post-fire flooding and landslide risk.

California has a great deal to learn from other inevitable <u>natural hazards</u>. Following the roadmap for earthquakes, from seismic planning to earthquake retrofitting to education campaigns, the state can move the response to wildfire from reactive fighting to comprehensive preparedness. Increasing wildfires – in number, size and severity – may



be inevitable. However, increasing home losses, fatalities and costs are not.

This article was originally published on <u>The Conversation</u>. Read the <u>original article</u>.

Provided by The Conversation

Citation: Wildfires are inevitable – increasing home losses, fatalities and costs are not (2018, August 14) retrieved 24 April 2024 from https://phys.org/news/2018-08-wildfires-inevitable-home-losses-fatalities.html

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