

The 'splinternet' may be the future of the web

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Credit: AI-generated image (disclaimer)

Both <u>The Economist</u> and <u>WIRED</u> are worried about the "splinternet". The UK research organisation NESTA <u>thinks it could</u> "break up" the world wide web as we know it.

What is this awkwardly named idea? It's the concept that someone's



experience of the internet in Turkey, for example, is increasingly different from their experience of the internet in Australia.

Travellers to China, in particular, will be familiar with this phenomenon. Thanks to the government's tight control, they have to use Baidu rather than Google as their search engine, and are unable to access Facebook or news sites like The Economist and the New York Times.

We have a growing splinternet because of regional content blocking and the need for companies to comply with diverse, often conflicting national policies, regulations and court decisions.

This tension is particularly apparent when it comes to the likes of Google, Facebook and Twitter. These <u>platform</u> companies have users in almost every country, and governments are increasingly insisting that they comply with local laws and cultural norms when it comes to access and content.

The internet was never truly open

The idea of the internet as an independent, global and unregulated platform has always been something of a fiction. Even at the height of <u>techno-futurist rhetoric</u> about its potential to transcend national boundaries in the late 1990s, there were always exceptions.

The Chinese Communist Party understood from the start that the internet was simply a new form of media, and media control was central to national sovereignty and its authority.

But the splinternet refers to a broader tendency to use laws and regulatory powers within territorial jurisdictions to set limits on digital activities.



A threshold moment was Edward Snowden's revelations in 2013. The documents he shared suggested that the US National Security Agency, through its <u>PRISM program</u>, had been collecting information from global users of Google, Facebook, Apple, Microsoft and Yahoo.

In countries such <u>Brazil</u>, whose leaders had had their communications intercepted, this accelerated moves towards developing national internet control.

Brazil's <u>Marco Civil da Internet</u> law, for instance, now requires global companies to comply with Brazilian laws around data protection.

Is this a bad thing?

Until now, much of the appeal of the internet has been that it's driven by user content and preferences, and not by governments.

But people are paying more attention to hate speech, targeted online abuse, extremism, fake news and other toxic aspects of online culture. Women, people of colour and members of certain religions are disproportionately targeted online.

Academics such as <u>Tarleton Gillespie</u> and public figures such as <u>Stephen</u> Fry are part of a growing rejection of the typical response of platform providers: that they are "just technology companies" – intermediaries – and cannot involve themselves in regulating speech.

A <u>UK House of Commons report</u> into "hate crime and its violent consequences" noted that:

"...there is a great deal of evidence that these platforms are being used to spread hate, abuse and extremism. That trend continues to grow at an alarming rate but it remains unchecked and, even where it is illegal,



largely unpoliced."

If we say online hate speech "should be policed", two obvious questions arise: who would do it and on what grounds?

At present, content on the major platforms is largely managed by the companies themselves. The Guardian's <u>Facebook Files</u> revealed both the extent and limitations of such moderation.

We may see governments become increasingly willing to step in, further fragmenting the user experience.

Fair play for all

There are other concerns at play in the splinternet. One is the question of equity between <u>technology companies</u> and traditional media.

Brands like Google, Apple, Facebook, Microsoft, Netflix and Amazon are <u>eclipsing</u> traditional media giants. Yet film, television, newspapers and magazines are still subject to considerably greater levels of countryspecific regulation and public scrutiny.

For example, Australian commercial television networks must comply with locally produced material and children's content <u>regulations</u>. These mostly do not apply to YouTube or Netflix despite audiences and advertisers migrating to these providers.

It is increasingly apparent to <u>media policy makers</u> that existing regulations aren't meaningful unless they extend into the online space.

In Australia, the 2012 <u>Convergence Review</u> sought to address this. It recommended that media regulations should apply to "Content Service Enterprises" that met a particular size threshold, rather than basing the



rules on the platform that carries the content.

Do we want a splinternet?

We may be heading towards a splinternet unless new global rules can be set. They must combine the benefits of openness with the desire to ensure that online platforms operate in the public interest.

Yet if platform providers are forced to navigate a complex network of national laws and regulations, we risk losing the seamless interconnectedness of online communication.

The burden of finding a solution rests not only on governments and regulators, but on the platforms themselves.

Their legitimacy in the eyes of users is tied up with what Bank of England chair Mark Carney has termed for markets is a "social licence to operate".

Although Google, Facebook, Apple, Amazon, Netflix and others operate globally, they need to be aware that the public expects them to be a force for social good locally.

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