

Farmers can profit economically and politically by addressing climate change

April 5 2017, by Matthew Russell



A farmer harvests soybeans near Lenox, Iowa. Credit: Drake University Agricultural Law Center, Author provided

President Trump, congressional Republicans and <u>most American</u> <u>farmers</u> share common positions on climate change: They question the



science showing human activity is altering the global climate and are skeptical of using public policy to reduce greenhouse gas pollution.

But farmers are in a unique position to tackle <u>climate change</u>. We have the political power, economic incentive and policy tools to do so. What we don't yet have is the political will.

As a fifth-generation Iowa farmer and the resilient agriculture coordinator at the <u>Drake University Agricultural Law Center</u>, I deal with both the challenges and opportunities of climate change. I also see a need for the agriculture community to make tough choices about its policy priorities in the face of dramatic political shifts in Washington.

Pundits, agriculture groups and President Trump have identified farmers as a <u>key demographic</u> in the Republican victory. How we leverage this influence remains to be seen. Trade and immigration policy and the <u>president's fiscal 2018 budget proposal</u> are already creating disagreements between farmers and the Trump administration. We will need to be strategic in using our political power to shape agriculture policy.

My research and farming experience convince me that even in today's unpromising political conditions, <u>agriculture can play an important role in addressing climate change</u>. American farmers can become global leaders in producing what the world needs as much as abundant food: a stable climate.

Farmers wrestle with climate change

Prior to 2009, thousands of farmers across the United States participated in two large-scale projects designed to maintain or increase carbon storage on farmlands: the <u>National Farmers Union Carbon Credit</u> <u>Program</u> and the <u>Iowa Farm Bureau AgraGate</u> program. These programs



paid farmers for limiting the number of acres they tilled and for maintaining or establishing grasslands. Payments came through the Chicago Climate Exchange (CCX), a voluntary market in which businesses could buy and sell carbon credits.

But after Barack Obama became president in 2009, farmers overwhelmingly joined the opposition to climate change action. As agriculture journalist Chris Clayton documents in his 2015 book "<u>The</u> <u>Elephant in the Cornfield</u>," farmers viewed Obama's climate strategy – especially the push for <u>cap-and-trade legislation</u> in 2009-2010 – as regulatory overreach by a Democratic Congress and president.

For example, after the Environmental Protection Agency briefly mentioned livestock in a 2008 report on regulating greenhouse gases under the Clean Air Act, farmers and agriculture trade groups erupted in outrage at the prospect of a "<u>cow tax</u>" on methane releases from both ends of the animal. When Congress failed to enact the cap-and-trade bill in 2010, the CCX went out of business.

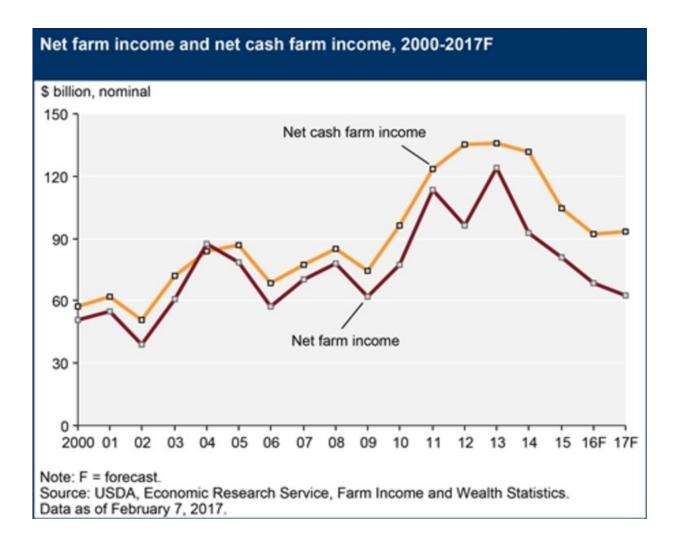
The election of President Trump and Republican majorities in both houses of Congress eliminates the regulatory "bogeyman" that many farmers organized to reject in 2009. In our opposition, farmers rejected an opportunity to be paid for providing <u>environmental services</u>. Forgoing new sources of income might have made economic sense during the historic <u>commodity boom</u> between 2009 and 2013, but it no longer does.

Recently the farm economy has soured. After several years of historic profitability, 2017 looks to be the <u>fourth straight year of declining</u> <u>income</u>. American farmers face forecasts of stagnant to declining revenues.

Farmers may now be willing to consider new ways of generating income by adopting environmentally friendly practices, such as <u>planting cover</u>



<u>crops, extending crop rotations or eliminating tillage</u>. Many farmers are already using these practices on a small scale. To combat climate change, we need to apply them on nearly all of our acres. And we need to develop new environmentally friendly practices.



Farmers are motivated by economic incentives to implement environmental practices. As an example, they recently enrolled nearly



400,000 acres in the <u>USDA Conservation Reserve Program CP-42</u> which pays farmers to take land out of production and establish habitat for pollinators. Ironically, today we may need to embrace a source of revenue that just eight years ago seemed to many like regulatory overreach.

Opportunities under the Paris Agreement

The world came together in December 2015 to complete the Paris Agreement, which signals a major advance in global commitments to address climate change. All participating countries commit to lowering their greenhouse gas emissions. A number of American businesses have started to support <u>putting a price on carbon</u>.

Agriculture was noticeably <u>absent from global climate discussions</u>, but farmers could profit from policies that monetize carbon and create new markets for carbon emission allowances. At the Paris conference, the French government introduced the <u>4 per 1000 Initiative</u>, which challenges farmers to increase the carbon in their soils. Other national governments, universities and agricultural organizations have joined this effort to advance agriculture that captures and stores carbon.

Now American farmers face a choice. Do we want to explore ways of providing environmental services to fight climate change? Or will we sit back and allow farmers in other parts of the world to develop these agricultural solutions? California is already showing the way by <u>inviting</u> farmers to participate in public-private efforts to address climate change.

Leveraging the 2018 Farm Bill

The Trump administration rejects policy efforts to protect the climate and indicates the United States may pull out of the Paris Agreement.



Therefore, farmers will need to flex our political muscle to support climate solutions. Fortunately, we have powerful policy tools at our disposal.

Agriculture organizations and lawmakers are developing the 2018 farm bill, which will guide U.S. agriculture policy for several years, likely through 2022. Forward-thinking farmers can use this legislation to develop programs to pay for climate-friendly environmental services without radically changing the way we farm. Relatively small innovations can deliver payments for environmental services, which initially would be supported by American taxpayers but later could be funded by carbon markets.

For example, conservation programs currently target soil erosion. Policymakers would need to add rewards for reducing emissions and sequestering carbon. As a starting point, the next farm bill can identify practices that produce these outcomes and incorporate them into existing programs. The bill could also develop new programs to accelerate <u>farmer</u> innovation.

Farmers have a history of working together. Federal programs supporting ethanol and biodiesel production and wind turbines on farmlands all came about because farmers advanced <u>public policies</u> to support these products before clear market demand existed. In the same way, we can use the farm bill to increase farm income by monetizing the public benefits of climate services.

How farmers can lead

When the CCX collapsed in 2010, <u>farm groups</u> had already lost money trying to develop a program before there was enough public support to sustain it. We learned that it requires both government action and business leadership to successfully reward farmers for environmental



services.

By advancing payments for <u>climate</u> services in the next farm bill, we can make our farms more resilient and align American agriculture with global business interests. If history is a good predictor of our future, no one is going to do this for farmers. We will have to do it for ourselves.

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